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Department of Health and Environmental Sciences
STATE OF MONTANA HELENA, MONTANA 59601

John S. Anderson M.D.
DIRECTOR

January 23, 1976

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MONT. DEPT. OF NATURAL
RESOURCES & CONSERVATION

Mr. Joe Sabol, Chairman
Board of Natural Resources &
Conservation
32 South Ewing
Helena, Montana 59601

Dear Mr. Sabol:

Enclosed is a copy of the Board of Health and Environmental Science's conditional certification of Colstrip units 3 and 4. This certification is made pursuant to Section 70-810 (L), R.M.C. 1947, of the Major Facility Siting Act which requires the duly authorized air and water quality agencies to certify that a proposed facility will not violate state and federal standards and implementation plans. Please consider this letter and the enclosed transcript, Findings of Fact and Conclusions of Law as the official notice of certification to the Board of Natural Resources and Conservation.

Best Regards.

Sincerely,

John Bartlett, Chairman
Board of Health & Environmental
Sciences

JB/SB/slo

Enclosure

cc: Carl Davis	Steve Brown
Jack Peterson	Jim Goetz
Bill Bellingham	Benjamin W. Hilley
Leo Graybull	George Pring
Arden Shenker	Mike Meloy
Don McIntyre	

EXHIBIT "A"

EXHIBIT "A"

BEFORE THE BOARD OF NATURAL RESOURCES AND CONSERVATION
AND BOARD OF HEALTH AND ENVIRONMENTAL SCIENCES

In the Matter of the Application of The Montana
Power Company, Puget Sound Power and Light Company,
Portland General Electric Company, Washington Water
Power Company, and Pacific Power and Light Company,
for a Certificate of Environmental Compatability
and Public Need relative to Colstrip #3 and #4.

FINDINGS OF FACT AND
CONCLUSIONS OF LAW

The above-entitled matter came on regularly for
hearing on June 5, 1975, before the Hearings Examiner,
Carl M. Davis, duly appointed by and acting on behalf
of the Board of Health and Environmental Sciences
of the State of Montana, on the matter of the certifica-
tion that the proposed facility will not violate State
and Federally established standards and implementation
plans, as provided in §70-810(h), R.C.M. 1947. The
applicants and the opponents to the application appeared
by and through their counsel of record, and public
witnesses appeared in person; witnesses were sworn
and evidence come up, both oral and documentary was
introduced, and thereafter the Board of Health and
Environmental Sciences heard arguments of counsel on
November 7 and 8, 1975; and having fully considered
the evidence and arguments of counsel, makes the following
Findings of Facts and Conclusions of Law:

FINDINGS OF FACT

I.

The air quality standards applicable to Colstrip
Units #3 and #4 are:

A. Emissions:

1 New Source Performance Standards (Title 40,
2 Chapter 1, Part 60, Code of Federal Regulations, Section
3 60.40, et seq.):

4 Particulate Matter:

- 5 (1) No discharge to exceed 0.18 g per million cal
heat input being 0.10 lb. per million BTU; and,
6 (2) Exhibit greater than 20% opacity except that a
7 maximum of 40% opacity shall be permissible for
8 not more than two (2) minutes in any hour. Where
the pressure of uncombined water is the only reason
9 for failure to meet the requirements of this
paragraph, such failure will not be a violation
of this section.

10 Sulfur Dioxide:

11 No discharge to exceed (2) 2.2 g per million Cal
12 heat input being 1.2 lb per million BTU.

13 Nitrogen Oxides:

14 No discharge to exceed (3) 1.26 g per million Cal
15 heat input being 0.70 lb. per million BTU.

16 B. Ambient Air Quality Standards: (Montana)

17 Sulfur Dioxide: 0.02 ppm (52 ug/m³) Annual
0.10 ppm (262 ug/m³) 24 hr.
(Not to be exceeded for more than
18 one per cent (1%) of the time)
0.25 ppm (654 ug/m³) 1 hr.
19 (not to be exceeded for more than one
20 hour in any four consecutive days at
same receptor point)

21 Total Suspended Particulates:

22 75 ug/m³ Annual
23 200 ug/m³ 24 hour

24 (Not to be exceeded for more than
one per cent of days per year)

25 Suspended Sulfate:

26 4 ug/m³ Annual
27 12 ug/m³ --

28 (Not to be exceeded over one per cent
29 of the time)

30 Sulfuric Acid Mist:

31 4 ug/m³ Annual
32 12 ug/m³ --



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(Not to be exceeded over one per cent of the time)

30 ug/m3 1 hour

(Not to be exceeded over one per cent of the time)

Lead: 5.0 ug/m3 30 day Average
 Beryllium 0.01 ug/m3 30 day Average
 Fluorides, Total in Air as HF - 1 ppb 24 hour Average

National: (ug/m3) Primary Secondary

Sulfur Dioxide Annual 80
 24 hour 365
 (Not to be exceeded more than once a year)

3 hour -- 1300

Particulates: Annual 75 60
 24 hour 260 150
 (Not to be exceeded more than once a year)

Photochemical Oxidants (Ozone): 160 (.08 ppm) --
 (Not to be exceeded more than once per year)

Nitrogen Oxides: Annual -- 100

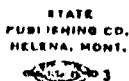
C. For Class II significant deterioration standards allowable increase applicable to Units 3 and 4 only: (ug/m3)

Sulphur Dioxide Annual 15
 24 hour 100
 3 hour maximum 700
 Particulates: Annual 10
 24 hour maximum 30

(A-20)

II.

The water quality standards applicable to Colstrip Units #3 and #4 are Section 69-4801 through Section 69-4827, Revised Codes of Montana, 1947 (Water



1 Pollution), and Section 69-4901 through Section 69-
2 4908, Revised Codes of Montana, 1947 (Public Water
3 Supply). The applicable water quality regulations
4 of the State of Montana pertaining to this portion of
5 the hearing are found in Section 16-2.14(10)-S14480, entitled
6 "Water Quality Standards", pp. 16-375.2 through 16-393.8,
7 Vol. 2, Title 16, Health and Environmental Sciences of
8 the Montana Administrative Code. The foregoing water
9 quality standards found in the Montana Administrative
10 Code pertain only to surface water; ground water standards
11 have not yet been adopted by the Board of Health and Envir-
12 onmental Sciences. There are no federal water quality
13 statutes, rules, regulations, standards or laws which
14 are applicable to this hearing. (A-43)

15 III.

16 Under the foregoing Montana Administrative Code, the
17 Yellowstone River drainage from the Billings water supply
18 intake to the North Dakota state line, with the exception
19 of various tributaries listed in the code, has a water
20 use classification of B-D3 (Department of Health's Exhibit
21 27; Section 16-2.14(10)-S14480(4), p. 16-387, Vol. 2,
22 Title 16 of the Montana Administrative Code. (A44)

23 IV.

24 The system to be constructed for the control of
25 emissions from Colstrip Units #3 and #4, consists of
26 venturi wet scrubber modules (Applicant's Exhibit 63),
27 (Grimm, 12-1712). There will be eight scrubber modules
28 constructed for Unit #3 and eight scrubber modules for
29 Unit #4, (Grimm, 12-1717), with one module in each unit
30 to be used as a spare, (Grimm, 13-1841). (A1)

31 V.

32 The components that make up each individual module

1 include: dampers, so the modules can be isolated for
2 maintenance, (Grimm, 12-1718), the Venturi plumb bob
3 section, (Grimm, 12-1719), the absorption vessel with
4 counter current absorption sprays and agitated integral
5 recycle tank, (Grimm, 12-1721, 1722, 14-1936); (Appli-
6 cants' Exhibit 109); the Koch or wash tray to remove
7 entrained scrubber sludge from the flue gas, (Grimm,
8 12-1723, 1726), Applicants' Exhibit 110); demisters
9 that separate entrained moisture from the flue gas,
10 (Grimm, 12-1727, 1729), Applicants' Exhibit 111), a
11 stainless steel fleximesh, (Abrams 15-2138); flue gas
12 reheater to reheat the scrubbed gases to 175° Fahrenheit,
13 (Grimm, 12-1729, 1730), equipped with a soot blower
14 to remove fly ash deposits, (Grimm, 14-1950), and the
15 dry induced draft fan which pulls the flue gas through
16 the scrubber system by a suction or vacuum process.
17 (Grimm, 12-1730). For operation purposes, access ports
18 for observation into the scrubber will be provided to
19 allow the operator to observe any build-up of solid
20 deposits, (Grimm, 14-1935). (A2)

21 VI.

22 The Venturi scrubber system captures the fly ash
23 present in the flue gas, (Grimm, 12-1745). The fly
24 ash results from the burning of the coal, (Grimm, 12-
25 1720), and contains alkali material of calcium and magne-
26 sium which absorbs the sulfur dioxide, (Grimm, 12-1720,
27 1745). The fly ash is recovered in the Venturi section
28 and drops to the recycle tank, which holds 12% per centum
29 quantity of suspended solids so as to eliminate scaling
30 of the system, (Grimm, 12-1746). The resulting water/
31

1 fly ash alkaline slurry is recycled through the Venturi
2 and the counter current absorption spray section to
3 effect sulfur dioxide removal. (Grimm, 12-1717, 1720).

4 (A3)

5 VII.

6 The flue gas enters the Venturi at the preheaters
7 outlet, (Grimm, 12-1717). The pressure drop in the
8 throat of the Venturi is governed by the plumb bob and
9 it restricts the flue gas stream so that the velocity
10 of the flue gas, when increased, mixes with the liquor
11 (water or recycled slurry) which is thus atomized.
12 The atomized liquor drops contact the particulate in
13 the flue gas and enlarges the fine particulate because
14 of the deposition of the atomized particles of liquor.
15 Thus the higher the velocity of the gas through the
16 throat of the Venturi, the higher atomization and more
17 removal of fine particulate takes place. (Abrams, 15-
18 2026). The flue gas passes into the absorber sections
19 where the wash tray and demister remove entrained scrubber
20 sludge and water droplets. (Grimm, 12-1726, 1727, 13-
21 1828). Then, upon leaving the absorber section, it
22 passes through the reheater section which heats the
23 gases above their dew point to a temperature of 175°
24 Fahrenheit, (Grimm, 12-1730). This reheating protects
25 the induced draft fan from contract with a wet gas,
26 thus keeping it dry and the heated gas gives the plume
27 more buoyancy (Grimm, 12-1730, 13-1842; Raben, 23-3013).
28 Waste scrubber sludge is continually bled from the system
29 at a rate proportionate to the boiler load and removed
30 fly ash. (A4)

VIII.

1
2 Chemical control of the scrubber system should be
3 maintained at a ph of 5.0 to 5.6 (Grimm, 13-1867), to
4 prevent scale, i.e., crystals of calcium sulfate and
5 calcium sulfite, (Applicants' Exhibit 74, p. 3-2).

6 A liquid to gas ratio of 33, i.e., 33 gallons of liquid
7 per thousand actual cubic feet of incoming flue gas,
8 (Grimm, 12-1719, 14-1913; Raben, 23-3010), in the entire
9 system is used to remove the sulfur oxides, particulate
10 matter, fluorides, (Grimm, 13-1787, 1788), oxides of
11 nitrogen, (Abrams, 16-2272), lead, beryllium and other
12 trace elements, (Grimm, 12-1720), (DNR Exhibit, 123),
13 (Applicants' Exhibit, 74). A constant velocity of flue
14 gas flow into the throat of the Venturi regardless of
15 the boiler load is maintained by the use of the plumb
16 bob to insure constant outlet grain loading of particulate
17 matter, (Grimm, 12-1719; Abrams, 15-2071). The velocity
18 of the flue gas going through the mist eliminator should
19 be maintained at 8.7 feet per second at full load and
20 7.5 feet per second at average load of 80% to prevent
21 plugging of the demister, (Abrams, 15-2075, 2076; Grimm,
22 14-1896), (Applicants' Exhibit, 74). (A-5)

23
24 IX.

25 The system is designed without any by-pass, (Grimm,
26 13-1853), so that all flue gas from the boiler will
27 be treated in the scrubber modules when the plant is
28 in operation and thus meet emission standards, (Grimm,
29 14-1965). A by-pass is a means of ducting the flue
30 gas around the scrubber modules in the event the modules
31 become inoperable and by its use the flue gas passes

1 untreated to the stack, (Grimm, 14-1933, 1947). (A-
2 6)

3 X.

4 Scaling in the scrubber is deterred by: (1) proper
5 control of ph through injection of lime as additional
6 alkali substance to absorb sulfur dioxide and (2) recycle
7 of the liquor which provides seed crystals of calcium
8 sulphate with the fly ash as precipitation sites for
9 calcium sulphate so as to prevent the super-saturation
10 of calcium sulphate in the recycled liquor, (Grimm,
11 14-1836, 1912; Raben, 23-2996, 2999). The recycle tank,
12 of the system is a holding tank which catches the slurry
13 from the downcomer. It holds the volume of slurry for
14 eight minutes, which is equivalent to providing contact
15 with the liquor of each individual particle of fly ash
16 for ten hours, (Abrams, 14-2001). Thus the slurry is
17 desupersaturated, i.e., the solids of calcium sulfate
18 resulting from absorption of SO² will deposit on the
19 nucleus of the calcium sulfate and fly ash existing
20 in the slurry. The effluent or waste, which is insoluble,
21 is placed in a separate holding tank for ten minutes
22 to complete the reaction and then is pumped to a retention
23 pond where the solids settle. The remaining clear liquor
24 from the pond is returned to the system. The percentage
25 of suspended solids in the slurry liquor at 12%, will
26 help avoid scaling of the unit, (Abrams, 15-2073, 2075).
27 (A-7)

28 XI.

29 The operation of the scrubber will be controlled
30 by operators in a control room where instruments record
31

1 the inlet and outlet concentrations of SO² and also
2 record the ph of the scrubber system. In the event
3 the outlet concentration increases (above 260 ppm with
4 an inlet concentration of 965 ppm) while the ph drops
5 (below 5.6), the operator can add additional time to
6 bring the ph to proper level and thus reduce the SO²
7 outlet concentration, (Grimm, 13-1875). (A-8)

8 XII.

9 The emission control system for Colstrip Units #3
10 and #4 is the best suited for the Colstrip plants because
11 it makes use of the alkalinity nature of the fly ash
12 found in the Rosebud coal and thus reduces dependence
13 upon additional lime injection, (Grimm, 14-1964).

14 XIII.

15 The flue gas desulphurization system to be installed
16 at Colstrip Units #3 and #4 and which are presently
17 under construction at Units #1 and #2 may prove to be
18 reliable systems to remove pollutants from the flue
19 gas because Venturi scrubbers have been in operation
20 at other power generating plants and are not a new equip-
21 ment system (Abrams, 14-1990). The Colstrip modules
22 have improved the design and operating efficiencies
23 over previous modules. (Labrie, 21-2770; Abrams, 14-
24 1944, 1990; Raben, 23-3062). The alkali nature of the
25 fly ash of Rosebud coal contributes to that improvement,
26 (Abrams, 14-2000). In addition, the pilot plant study
27 conducted at Corette generating station, Billings, Montana,
28 confirmed the chemistry of the system, (Abrams, 15-2014;
29 Raben, 33-2931). (Applicants' exhibits, 73 and 74).
30 The particulate removal based upon pilot plant studies
31

1 is projected within the range of 99.465% to 99.76% and
2 will be enhanced by the utilization of the wash tray
3 and stainless steel pleximesh in the scrubber units.
4 (Abrams, 15-2042, 2045, 15-2034, 2035). Utilization
5 of the wash tray reduced the solid buildup in the demister
6 and improved the particulate removal, as well as SO²
7 removal. (Abrams, 15-2124, 2125).

8 XIV.

9 Pilot plant tests project that SO² emissions from
10 Units 1, 2, 3 and 4, will have an outlet concentration
11 under "worst" coal conditions of 1% fulfur (965 PPM)
12 of 260 PPM, at 100% load, with a ph of 5.6 and liquid
13 to gas ratio of 33. (Abrams, 15-2144, 2145). With outlet
14 concentration for sulfur dioxide under "worst" coal
15 conditions of 1% sulfur at 260 PPM, and based upon the
16 units running at 100% loan, the emissions for sulfur
17 dioxide would then be:

18 Units 3 or 4: 4633 pounds per hour or 585 grams per second;

19 Units 1 or 2: 2071 pounds per hour or 260 grams per second.

20 (Applicants' Ex. 64 and 65; Grim 13-1794, 1795,
21 1801;

22 Applicants' Ex. 61 and 62; Berube 8-1117, 1120,
23 1121, 1124)

24 Emissions for particulate matter for Units 1 or
25 2 is 184 pounds per hour, or 46 grams per second combined,
26 and for Units 3 or 4 is 408 pounds per hour each, or
27 103 grams per second combined. (Berube 9-1130, 1134).

28 The pilot plant tests also substantiate that fluoride
29 emissions from the use of Rosebud coal, which contains
30 27 PPM, will emit 1.8 pounds per hour, or .227 grams
31 per second, for Units 3 or 4, and .1 gram per second

1 from Units 1 or 2. (Grimm, 12-1788, 13-1789, 1790. Appli-
2 cants' Ex. 74, p. 15.2.1). Beryllium in the coal will
3 be emitted at the rate of .0021 grams per second at
4 100% load for Units 3 or 4 (DNR Ex. 123), which is equiv-
5 alent to .0061 grams per second for all four units.
6 (Faith, 43-6240). Lead emissions in the Rosebud coal
7 for Units 3 or 4 will be .0423 grams per second (DNR
8 Ex. 123), which is equivalent to 1.22 grams per second
9 for all 4 units. (Faith 43-6241). For oxides of nitrogen
10 calculated as NO^2 , the emission rate for Units 1 and
11 2 combined at .7 pounds per million BTU is 4.740 pounds
12 per hour, or 598 grams per second; for Units 3 and 4
13 combined at .7 pounds per million BTU is 10602 pounds
14 per hour, or 1336 grams per second, and thus for all
15 four units emissions at .7 pounds per million BTU is
16 15,342 pounds per hour, or 1934 grams per second. (Faith,
17 26-346, 3463). The scrubber will reduce 15 to 20 per
18 cent of the oxides of nitrogen emissions. (Abrams,
19 16-2272). (A-11)

20 XV.

21 The fuel to be used in Units #3 and #4 will be
22 Rosebud seam coal from the Colstrip area. (Berube 7-
23 902). It will be mined from areas designated C, D and
24 E, shown on Exhibits 52, 53, 140 and 141. (Berube 8-
25 1027-1029; Rice 28-3635-3636, 3640-3641).

26 XVI.

27 The results of analyses of all the core hole samples,
28 made by commercial testing laboratories, and which provide
29 information necessary to properly specify equipment
30 for Units #3 and #4 are included in Applicants' Ex.
31 53A and 53B, (Berube 7-908, 912, 913). The composition
32

1 of the coal was considered to estimate the quantities
2 of ash and sulfur dioxide that would enter the boiler,
3 leave the boiler, and enter any pollution control equipment.
4 (Berube, 8-1041, 1042).

5 XVII.

6 The values of the basic composition of the coal
7 that should be considered for the emissions control
8 system, including averages, maximums and minimums proper
9 for design of the equipment are included in Applicants'
10 Exh. 54. (Berube 8-1042, 1043). This information is
11 an instruction for the equipment supplier and not a
12 description of the coal in the coal field. The value
13 of 1% sulfur is a maximum for design purposes because
14 it represents the maximum value of sulfur that the pollu-
15 tion control equipment will have to contend with in
16 operation. (Berube 8-1044-1046). It is the maximum
17 value of sulfur authorized by this Board for certification
18 purposes.

19 XVIII.

20 Tentative specifications have been prepared
21 advising this Board of the proposed construction and
22 operation of Units #3 and #4 (Applicants' Ex. 100).

23 XIX.

24 The estimated capital cost of the system is \$151,614,000.00,
25 which is equivalent to \$108.30 per kilowatt (Applicants'
26 Ex. 108A), and this represents the least expensive and
27 most economical system for Units #3 and #4. (Leffman
28 20-2410). The operation costs of Units 3 and 4 are
29 also the most economical of all other systems and will
30 operate at an estimated cost of \$1,030,000.00 per year.
31 (Applicants' Ex. 108B).

1 XX.

2 A dispersion model is used to predict maximum ground
3 level concentrations. A dispersion model is a mathematical
4 equation which indicates the change in concentrations
5 of various pollutants in different positions downwind.
6 Tall stacks affect the ground level concentrations of
7 pollutants which come from the plant. In most models,
8 the basic characteristics include: (1) the stack and
9 emission parameters; (2) the plume rise equations; (3)
10 the dispersion (spread of the plume) equations; and
11 (4) the diffusion equation which calculate the ground
12 level concentrations. (Gelhaus 38-5068). Meterology
13 in the Colstrip area must be considered to determine
14 whether the peak or maximum concentrations as computed
15 by any model will in fact occur since air pollution
16 is very closely related to the atmosphere and the changes
17 of the atmosphere. (Crow, 25-3318, 3320, 3333, 3334,
18 43-6149).

19 XXI.

20 For predicting maximum ground level concentrations
21 for Units #3 and #4, one model used Briggs plume rise
22 equation (Applicants' Ex. 66), Hillsmeyer-Gifford plume
23 spread classified by the Pasquill method and the Gaussian
24 dispersion equations. Maximum concentrations were deter-
25 mined by multiplying the highest relative concentrations
26 by projected emission rates. (Applicants' Ex. 67 and
27 121).

28 Inversion heights published by Holzworth apply.

29 XXII.

30 Meterological data for the Colstrip area was gathered
31 by the Earth Science Department of Montana State University

1 over a two-year period under a research grant funded
2 by Montana Power Company and in conjunction with the
3 Department of Health and Environmental Sciences. (Heimbach
4 24-3062; Applicants' Ex. 76, Part I and Part II; Ex.
5 76-B). Another dispersion model was developed by the
6 Montana State University personnel who conducted the
7 meteorological study. (Heimbach 24-3090, 3092) (Applicants'
8 Ex. 76 D, E, F and G).

9 XXIII.

10 In applying the MSU model, predictions for
11 downwind distances of less than, or equal to, 2.3 kilometers
12 applicants divided by a factor of two. (Heimbach 24-
13 3093, 45-6452, 6470) (Applicants' Ex. 183, p. 166).
14 All calculations using the MSU model were made assuming
15 an inversion at the top of the plume height for one
16 hour concentrations, this being a worst case condition
17 for an emission situation.

18 XXIV.

19 Based on the meteorology data, the modeling calculations,
20 and applicants' assumptions, the expected maximum (peak)
21 ground level concentrations for the following pollutants
22 are:

23 (1) Sulfur Dioxide.

24 (a) For Pasquill Methodology:

25 Maximum one hour ground-level concentrations
26 for all four Units are 405 micrograms per cubic meter.
27 The maximum three hour ground-level concentrations for
28 Units 3 and 4 are 120 micrograms per cubic meter and
29 for all four Units are 194 micrograms per cubic meter.
30 The maximum annual ground-level concentration for Units
31 3 and 4 are 0.9 micrograms per cubic meter and for all
32

1 four units are 1.4 micrograms per cubic meter.

2 (b) MSU Methodology:

3 Maximum one-hour ground-level concentrations
4 for all four Units are 256 micrograms per cubic meter.
5 Maximum three-hour ground-level concentrations for Units
6 3 and 4 are 100 micrograms per cubic meter, and for
7 all four Units are 156 micrograms per cubic meter.
8 Maximum 24-hour ground-level concentrations for Units
9 3 and 4 are 40 micrograms per cubic meter and for all
10 four Units are 63 micrograms per cubic meter.

11 (2) Particulate matter.

12 (a) Using Pasquill Methodology.

13 The maximum annual ground-level concentrations
14 of particulate for Units 1 and 2 are .05 micrograms
15 per cubic meter. For Units 3 and 4 are 0.07 micrograms
16 per cubic meter, and for all four Units are 0.11 micrograms
17 per cubic meter. The maximum 24-hour ground-level concen-
18 trations of particulate for Units 1 and 2 are 0.9 micro-
19 grams per cubic meter, for Units 3 and 4 are 1.3 micrograms
20 per cubic meter, and for all four Units are 2.1 micrograms
21 per cubic meter.

22 (b) Using MSU Methodology.

23 The maximum 24-hour ground-level concentrations
24 of particulate for Units 3 and 4 are 3.7 micrograms per
25 cubic meter, and for all four Units are 5.9 micrograms
26 per cubic meter.

27 (3) Oxides of Nitrogen (Calculated as NO^2).

28 Pasquill Methodology - Annual.

29 For Units 1 and 2 are 0.6 micrograms per cubic
30 meter, for Units 3 and 4 are 1.1 micrograms per cubic
31

1 meter, and for all four Units are 1.7 micrograms per
2 cubic meter.

3 (4) Sulfates:

4 (a) Pasquill Methodology:

5 Maximum one-hour ground-level concentrations
6 for all four Units are 0.1 micrograms per cubic meter.
7 Maximum 24-hour ground-level concentrations for all
8 four Units are 0.4 micrograms per cubic meter. Maximum
9 annual ground-level concentrations for all four Units
10 are 0.2 micrograms per cubic meter.

11 (b) MSU Methodology:

12 Maximum one-hour ground-level concentrations
13 for all four Units are 7.8 micrograms per cubic meter.
14 Maximum 24-hour ground-level concentrations for all
15 four Units are 1.1 micrograms per cubic meter.

16 (5) Fluorides:

17 (a) Pasquill Method:

18 Maximum 24-hour ground-level concentrations
19 for all four Units are 0.01 parts per billion.

20 (b) MSU Method:

21 Maximum 24-hour ground-level concentrations
22 for all four Units are 0.03 parts per billion.

23 (6) Beryllium:

24 (a) Pasquill Methodology:

25 For all four Units the 24-hour concentration
26 would be .000084 micrograms per cubic meter. The 30-
27 day value could not be greater.

28 (b) The corresponding calculation for MSU
29 methodology is .00026 micrograms per cubic meter.

30 (7) Lead:

31 (a) For Pasquill methodology, all four Units,

1 the 24-hour concentration would be .00168 micrograms
2 per cubic meter. The 30-day value would be less.

3 (b) The corresponding calculation for MSU
4 methodology would be .0045 micrograms per cubic meter.

5 XXV.

6 Colstrip Units 3 and 4 will project two 525-foot
7 stacks and will project compliance with all applicable
8 standards.

9 XXVI.

10 Generally there are four steps in the development
11 of a power plant pollution control system. The first
12 step is bench scale, which is what the applicants did
13 at the Corette Station. The next step is a pilot plant,
14 which will provide for the testing of the Units, coming
15 to 25 times the size of the unit tested at the Corette
16 Station. The next step would be a prototype of a demonstration
17 unit. The last step would be a commercial unit in operation.
18 (Raben 23-2967). (O-119)

19 XXVII.

20 The criteria established by the National Academy
21 of Engineers are generally accepted. They require 90%
22 or greater sulfur oxide recovery, 90% availability of
23 a reliable system, one year of commercial demonstration
24 on a 100 megawatt unit or larger, and economic feasibility
25 for operation based upon sufficient data.

26 XXVIII.

27 Colstrip Unit #1 would produce useful information
28 to be incorporated into Units 3 and 4 for consideration
29 of the proper pollution control there to be installed.
30 (Crow, 26-3427; Grimm 14-1921).. (O-125). Colstrip
31 #1 is presently available for observation and evaluation.

32 -17-

1 (Leffman, 19-2484).

2 XXIX.

3 A closed loop water system (a system which does
4 not discharge effluents from the plants downstream or
5 into other waters) was adopted for Colstrip Units 1-
6 4 so that there would be no discharge from the plants
7 into the Yellowstone River or other state waters. (Labrie
8 20-2627, 45-6444-6446).

9 XXX.

10 The surge pond is located approximately one mile
11 northwest of the plants and comprises approximately
12 160 acres. When filled it will hold approximately one
13 billion gallons of water or 2800 acre feet. It contains
14 19 days' storage of water at summer withdrawal rates
15 for Units 1-4 and 26 days' storage of water for winter
16 withdrawal rates for the four units. (Grimm, 12-1701,
17 13-1834; Labrie, 20-2630; Berube, 22-2831-2832; McMillan,
18 43-6177-6184, 6227; Applicants' Exhibits 51, 175.) (A-
19 31)

20 XXXI.

21 Much of the waste matter from the four units, such
22 as ash from the scrubber and boiler systems, suspended
23 solids, sediment, and other matter, will be disposed
24 of by using water to convey them to their eventual destinations,
25 the disposal ponds. In some instances the wastes will
26 be further processed and clean water will be returned
27 into the system in order to reduce the amount of water
28 used. Waste ash from various systems and some other
29 waste will be first sluiced to temporary retention ponds
30 located in a 40-acre area just south of the plants.
31 These wastes will eventually be moved to the ultimate
32



1 disposal ponds by slurry pipeline. The first two perman-
2 ent disposal areas developed will be located approximately
3 10,000 feet northwest from the plants in Sections 20,
4 21, 28 and 29, Township 2 North, Range 41 East. During
5 the life of Units 3 and 4, it will be necessary to develop
6 further disposal ponds to be located in Sections 5, 6,
7 7 and 8, Township 1 North, Range 42 East. After these
8 ponds are filled with waste, they will be dried up,
9 covered with dirt and reclaimed. The first permanent
10 retention pond will contain a surface acreage of approxi-
11 mately 112 acres and it, like all the other retention
12 ponds, will be sealed, using normal construction methods.
13 The first permanent retention pond will have a useful
14 life of approximately six years if the pond is utilized
15 for all four units. Its useful life will be approximately
16 12 years in the event that it is utilized for the wastes
17 from Units 1 and 2 only. (Labrie, 20-2625-2628, 21-
18 2731-2733; Grimm 12-1701-1712; Berube, 22-2831-2838,
19 2860-2861, 45-6474-6475, 6527-6530; (Applicants' Ex.
20 50A, 51.) (A-32)

21
22 XXXII.

23 Maximum water consumption for Colstrip Units 1,
24 2, 3 and 4, running at full or 100% load will be reached
25 during the summer months of July and August of each
26 year at the rate of approximately 56.12 cubic feet per
27 second (approximately 25,187 gallons per minute or 40,631
28 acre feet annually). (Labrie, 20-2629-2630; Berue,
29 22-2839-2842; Applicants' Exhibit 50B). (A-33)

30 XXXIII.

31 The lowest historical daily flow of water in the
32 Yellowstone River at the location of Nichols is approxi-

1 ately 1,000 cubic feet per second (approximately 448,800
2 gallons per minute or 724,000 acre feet annually).
3 Lowest flows of water in the Yellowstone River at the
4 point of diversion near Nichols occur during the winter
5 months of December, January and February with the highest
6 flows during the spring month of June. (Labrie, 20-
7 2630; Dunkle, 30A-3903) (Applicants' Ex. 137, 138).
8 (A-36)

9 XXXIV.

10 Because of the storage capacity of the surge pond
11 and the historical flows of water on record in the Yellow-
12 stone River, it will not be necessary for the Applicants
13 to withdraw water from the Yellowstone River for use
14 in their Colstrip Units when the river is flowing water
15 at Nichols less than 1,500 cubic feet per second (673,000
16 gallons per minute or 1,086,000 acre feet per year).
17 (Labrie, 20-2630).. (A-38)

18 XXXV.

19 Dissolved solid concentrations in the Yellowstone
20 River increase downstream and decrease with increased
21 flow. Suspended sediment in the Yellowstone River also
22 varies with flow, but in a manner opposite to the dissol-
23 ved solid concentrations; that is, suspended sediment
24 increases with increasing flow. In general, water quality
25 is best in the Yellowstone River at high flow periods
26 in the more upstream locations, but sediment detracts
27 from this quality at high flow periods, particularly
28 at downstream locations. (Dunkle, 29-3822-3823; Botz,
29 39-5222-5223). (A-42)

30 XXXVI.

31 The effects of the withdrawal of water from the
32

1 Yellowstone River for utilization at Colstrip Units
2 1-4 as proposed by the applicants does not appear to
3 be significant. (Dunkle, 29-3824-3826; Willems, 38-
4 5157; Botz, 39-5229-5231).

5 XXXVII.

6 The impact of the withdrawal of water from the Yellow-
7 stone River for utilization at Colstrip Units 1-4 as
8 proposed by the Applicants upon the water quality of
9 the Yellowstone River will be insignificant and will
10 not cause a violation of any of the standards applicable
11 to the Yellowstone River. (Willems, 38-5157). (A-46)

12 XXXVIII.

13 The impact of Colstrip Units 1-4 upon surface water
14 quality outside of the Yellowstone River will be insigni-
15 ficant and will not violate any applicable standards.
16 (Botz, 39-5223-5227; Willems, 38-5157-5158). (A-47)

17 XXXIX.

18 The various ponds which will be used for storage
19 of water in the evaporation and disposal of water and
20 waste materials emanating from Colstrip Units 1-4 will
21 have seepage not anticipated to impair the quality of
22 the ground water in the area. (Northern Plains Ex.
23 2, 3A; Berube, 22-2831-2839; Grimm, 44-6370-6376).

24 XXXX.

25 The applicants were aware of the generalized statement
26 of the non-degradation standards both in the Montana
27 State Implementation Plan and the statutes and regulations
28 of the Department of Health and Environmental Sciences
29 and the Board of Health and Environmental Sciences in
30 the State of Montana. The applicants knew that it would
31 be necessary to resolve the highest state of the art
32 in their pollution control system. (Berube, 10-1392,
1393) (O-144).

1 CONCLUSIONS OF LAW

2
3 The Board concludes, based upon the testimony, and the
4 exhibits in the record before it, that the proper procedure
5 for it is to grant conditional certification for Colstrip
6 Units 3 and 4 subject to possible suspension thereof.

7 1. The applicants' will utilize only coal from
8 the Rosebud seam. It will at no time exceed 1% inlet
9 sulfur content. Daily testing of the coal and sulfur
10 content will be required to effect that control.

11 2. The operation of the air quality system in
12 Colstrip #1 will be closely monitored by the Department
13 of Health and Environmental Sciences and the applicants.
14 The data therefrom is to be interpreted by the Department
15 as to the effectiveness of such system of control of
16 air quality. This monitoring will be continuous during
17 the construction of Units #3 and #4. In the event Colstrip
18 #1 violates the compliance standards during its operation
19 and performance, certification of Colstrip Units #3
20 and #4 will be suspended pending the implementation
21 of modifications in Colstrip Units 1, 2, 3 and 4 to
22 bring the units into compliance.

23 3. The certification with conditions herein set
24 forth does not constitute a waiver of any of the require-
25 ments of the Clean Air Act, the Water Pollution Control
26 Act, or the implementation plan, including the necessity
27 of obtaining a permit in accordance with the rules and
28 regulations implemented under Section 69-3911, R.C.M.
29 1947.

30 4. Any compliance modifications required during the
31 operations of Colstrip Units 1 or 2 will be installed in
32

1 Colstrip Units 3 and 4.

2 5. No water will be withdrawn from the Yellowstone
3 River when the Yellowstone River is flowing at Nichols
4 less than 1,500 cubic feet per second. Daily testing
5 will be required during periods of low water.

6 6. All ponds, surge ponds, settling ponds, and
7 impoundments shall be properly sealed. They shall be
8 monitored for seepage, including the installation of test
9 wells to determine the extent of ground water pollution,
10 and the necessities of correction therefor.

11 Dated this 21st day of November, 1975.

13 MONTANA BOARD OF HEALTH AND
14 ENVIRONMENTAL SCIENCES

15 BY John W. Bartlett
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